

# **Carroll County School District**

**Financial Statements  
With Supplementary Information  
Year Ended June 30, 2025  
With Independent Auditors' Report**

**CARROLL COUNTY SCHOOL DISTRICT**

**Year Ended June 30, 2025**

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**Year Ended June 30, 2025**

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## Independent Auditors' Report

To the Members of the Board of Education  
Carroll County School District  
Carrollton, Kentucky

### Report on the Audit of the Financial Statements

#### Opinion

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Carroll County School District as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Carroll County School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Carroll County School District, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Carroll County School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Effect of Adopting New Accounting Standard

As discussed in Note 19 to the financial statements, the District adopted Governmental Accounting Standards Board ("GASB") Statement No. 101, *Compensated Absences*, effective as of July 1, 2024. The implementation of this accounting standard resulted in a restatement of prior year net position. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Carroll County School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**Independent Auditors' Report  
(Continued)**

**Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Carroll County School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Carroll County School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the information on pages 4-8, 51-52, and 57-66 as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Independent Auditors' Report  
(Continued)**

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Carroll County School District's basic financial statements. The information on pages 49-50, 53-56, and 67-69 as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. The information on pages 49-50, 53-56, and 67-69 as listed in the table of contents is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information on pages 49-50, 53-56, and 67-69 as listed in the table of contents is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2025 on our consideration of the Carroll County School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Carroll County School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Carroll County School District's internal control over financial reporting and compliance.



Crestview Hills, Kentucky  
December 2, 2025

## CARROLL COUNTY SCHOOL DISTRICT

### Management's Discussion and Analysis (MD&A) Year Ended June 30, 2025

As management of the Carroll County School District (District), we offer readers of the District's financial statement this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit.

#### FINANCIAL HIGHLIGHTS

The ending cash balance for the District was \$6,572,158 in 2025 and \$6,502,549 in 2024. This represents an increase of \$69,609.

During fiscal year 2025, utility tax revenue was \$3,298,376. This represents a decrease of \$399,263 or 13.78% from the previous year.

Excluding on-behalf payments, the General Fund had \$19,698,468 in revenue and other financing sources, which primarily consisted of SEEK, property, utilities, and motor vehicle taxes. Excluding on-behalf payments and transfers, General Fund expenditures totaled \$20,387,424.

During fiscal year 2025, the District recorded in its financial statements certain payments made by the State of Kentucky on behalf of the employees of the District, such as retirement plan match and insurance payments. These on-behalf payments totaled approximately \$6,393,955 including general fund, school food service and debt service.

During fiscal year 2025, the District was awarded a grant from the School Facilities Construction Commission (SFCC) in the amount of \$5,011,700 for the renovation of the Secondary Area Technology Center. Work will begin on this project by July 1, 2026.

#### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) district-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

***District-wide financial statements.*** The district-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

## CARROLL COUNTY SCHOOL DISTRICT

### Management's Discussion and Analysis (MD&A) (Continued) Year Ended June 30, 2025

#### OVERVIEW OF FINANCIAL STATEMENTS

The district-wide financial statements outline functions of the District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation and operation of non-instructional services. Fixed assets and related debt is also supported by taxes and intergovernmental revenues.

The district-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The only proprietary funds are our vending and food service operations and day care operations. All other activities of the District are included in the governmental funds.

The basic governmental fund financial statements can be found on pages 11 through 17 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements can be found on pages 18 through 48 of this report.

#### DISTRICT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows by \$20,455,997 as of June 30, 2025.

The largest portion of the District's net position reflects its investment in capital assets (i.e. land and improvements, buildings and improvements, vehicles, furniture and equipment), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions, including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

## CARROLL COUNTY SCHOOL DISTRICT

### Management's Discussion and Analysis (MD&A) (Continued) Year Ended June 30, 2025

#### DISTRICT-WIDE FINANCIAL ANALYSIS (CONTINUED)

##### Net Position for the Years ending June 30, 2025 and 2024

The following is a summary of net position for the fiscal years ended June 30, 2025 and 2024.

	<u>2025</u>	<u>2024</u>
Current assets	\$ 7,842,703	\$ 8,401,054
Noncurrent assets	<u>40,770,431</u>	<u>42,155,561</u>
Total assets	<u>48,613,134</u>	<u>50,556,615</u>
Deferred outflows	<u>4,855,559</u>	<u>6,287,097</u>
Current liabilities	2,132,152	1,917,649
Noncurrent liabilities	<u>23,523,706</u>	<u>25,582,899</u>
Total liabilities	<u>25,655,858</u>	<u>27,500,548</u>
Deferred inflows	<u>7,356,838</u>	<u>9,224,695</u>
Net position:		
Investment in capital assets (net of debt)	28,668,280	28,944,986
Restricted	(12,669,205)	(14,667,066)
Unrestricted	<u>4,456,922</u>	<u>5,840,549</u>
Total net position	<u>\$ 20,455,997</u>	<u>\$ 20,118,469</u>

#### Comments on General Fund Budget Comparisons

- The District's total General Fund revenue for the fiscal year ended June 30, 2025, net of sale of assets, was \$25,470,457.
- General Fund budget compared to actual revenue varied from line item to line item with the ending actual balance being \$6,982,875 more than budget or approximately 37.75%.
- The total cost of General Fund programs and services was \$26,202,984, including interfund transfers.
- General Fund expenses exceeded revenues by \$722,441 for the fiscal year ended June 30, 2025.

**CARROLL COUNTY SCHOOL DISTRICT**

**Management's Discussion and Analysis (MD&A) (Continued)**  
**Year Ended June 30, 2025**

**DISTRICT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

The following table presents a summary of revenues and expenses for the fiscal years ended June 30, 2025 and 2024.

	<b>2025</b>	<b>2024</b>
<b>Revenues</b>		
Program revenues		
Charges for services	\$ 70,859	\$ 77,663
Operating grants and capital grants	<u>9,057,973</u>	<u>9,241,485</u>
Total grant revenues	<u>9,128,832</u>	<u>9,319,148</u>
General Revenues		
Taxes	11,766,285	10,736,594
Grants and entitlements	16,822,655	16,269,019
Earnings on investments	6,432	11,719
Other local sources (uses)	<u>(838,009)</u>	<u>(865,710)</u>
Total general revenues	<u>27,757,363</u>	<u>26,151,622</u>
Total revenues	<u>36,886,195</u>	<u>35,470,770</u>
<b>Expenses</b>		
Instructional	19,315,601	19,526,479
Student support services	1,837,731	1,702,909
Staff support	2,634,025	2,500,932
District administration	947,827	733,959
School administration	2,093,335	1,907,164
Business support	997,080	1,023,558
Plant operations	3,884,352	3,117,804
Student transportation	1,411,922	1,438,521
Other instructional	150,824	33,554
Food service operation	2,119,084	2,512,912
Community service	211,525	242,183
Facility acquisition and construction	8,473	30,704
Interest on long-term debt	<u>410,544</u>	<u>438,501</u>
Total expenses	<u>36,022,323</u>	<u>35,209,180</u>
Excess of revenues over expenses	<u>\$ 863,872</u>	<u>\$ 261,590</u>

## CARROLL COUNTY SCHOOL DISTRICT

### Management's Discussion and Analysis (MD&A) Year Ended June 30, 2025

#### DISTRICT-WIDE FINANCIAL ANALYSIS (CONTINUED)

##### Capital Assets and Long-Term Debt Activity (in thousands)

	Beginning	Additions	Deductions	Ending
<b>Governmental</b>				
Capital assets	\$ 72,142	\$ 620	\$ 249	\$ 72,513
Accumulated depreciation	30,480	1,957	249	32,188
<b>Business-type</b>				
Capital assets	1,126	50	7	1,169
Accumulated depreciation	805	43	7	841
Bonds payable	\$ 13,108	\$ -	\$ 1,074	\$ 12,034

#### BUDGETARY IMPLICATIONS

In Kentucky, the public schools fiscal year is July 1<sup>st</sup> – June 30<sup>th</sup>; other programs, i.e. some federal programs operate on a different fiscal calendar but are reflected in the district overall budget. By law, the budget must have a minimum 2% contingency. The District adopted a budget with \$2,445,819, in contingency (10%).

#### LOCAL INFORMATION

Carroll County has an estimated 10,900 residents per the 2012 census. Carrollton is the county seat of Carroll County and was established in 1838. It is bordered on the west by the Kentucky River and the north by the Ohio River. The city has a Mayor/Council form of government.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the school district's finances and to reflect the school district's accountability for the monies it receives. Questions about this report or additional financial information needs should be directed to Superintendent, Casey Jaynes, or Finance Officer, Jon Conrad at (502) 732-7070 or by mail to Carroll County Public Schools, 813 Hawkins Street, Carrollton, Kentucky 41008.

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Net Position – District Wide**  
**As of June 30, 2025**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>Assets</b>			
<b>Current:</b>			
Cash and cash equivalents	\$ 6,372,947	\$ 199,211	\$ 6,572,158
Accounts receivable	952,175	118,775	1,070,950
Prepays	164,575	-	164,575
Inventories for consumption	-	35,020	35,020
Total current	<u>7,489,697</u>	<u>353,006</u>	<u>7,842,703</u>
<b>Noncurrent:</b>			
Subscription assets	118,247		118,247
Nondepreciated capital assets:			
Land	606,383	-	606,383
Depreciated capital assets:			
Land improvements	3,653,113	-	3,653,113
Buildings and improvements	55,619,761	-	55,619,761
Furniture and equipment	12,634,299	1,168,912	13,803,211
Less: accumulated depreciation	(32,188,439)	(841,845)	(33,030,284)
Total noncurrent	<u>40,443,364</u>	<u>327,067</u>	<u>40,770,431</u>
Total assets	<u>47,933,061</u>	<u>680,073</u>	<u>48,613,134</u>
<b>Deferred outflows</b>	<u>4,696,338</u>	<u>159,221</u>	<u>4,855,559</u>
<b>Liabilities and Net Position</b>			
<b>Liabilities</b>			
<b>Current:</b>			
Current portion of subscription liabilities	37,472	-	37,472
Current portion of bonds payable	954,000	-	954,000
Accounts payable	521,284	-	521,284
Accrued interest	128,508	-	128,508
Accrued compensated absences	270,974	-	270,974
Unearned revenues	219,914	-	219,914
Total current	<u>2,132,152</u>	<u>–</u>	<u>2,132,152</u>
<b>Noncurrent:</b>			
Subscription liabilities	78,351	-	78,351
Accrued compensated absences	397,129	-	397,129
MIF net OPEB liability	2,944,421	99,825	3,044,246
CERS net pension liability	8,677,458	294,194	8,971,652
Bond obligations	11,032,328	-	11,032,328
Total noncurrent	<u>23,129,687</u>	<u>394,019</u>	<u>23,523,706</u>
Total liabilities	<u>25,261,839</u>	<u>394,019</u>	<u>25,655,858</u>
<b>Deferred inflows</b>	<u>7,115,596</u>	<u>241,242</u>	<u>7,356,838</u>
<b>Net Position</b>			
Invested in capital assets, net of related debt	28,341,213	327,067	28,668,280
Restricted	(12,546,171)	(123,034)	(12,669,205)
Unrestricted	4,456,922	-	4,456,922
Total net position	<u>\$ 20,251,964</u>	<u>\$ 204,033</u>	<u>\$ 20,455,997</u>

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Activities – District Wide**  
**Year Ended June 30, 2025**

Function/Programs	Program Revenues					Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	
<b>Governmental activities:</b>								
Instructional	\$ 19,315,601	\$ -	\$ 4,802,222	\$ -	\$ (14,513,379)	\$ -	\$ (14,513,379)	
Student support services	1,837,731	-	217,470	-	(1,620,261)	-	(1,620,261)	
Staff support services	2,634,025	-	126,470	-	(2,507,555)	-	(2,507,555)	
District administration	947,827	-	-	-	(947,827)	-	(947,827)	
School administration	2,093,335	-	640	-	(2,092,695)	-	(2,092,695)	
Business support services	997,080	-	37,174	-	(959,906)	-	(959,906)	
Plant operation and maintenance	3,884,352	-	235,334	-	(3,649,018)	-	(3,649,018)	
Student transportation	1,411,922	-	79,846	-	(1,332,076)	-	(1,332,076)	
Community service operations	211,525	-	211,525	-	-	-	-	
Facility acquisition and construction	8,473	-	-	1,160,395	1,151,922	-	1,151,922	
Food service operation	27,349	-	27,349	-	-	-	-	
Other	150,824	-	-	-	(150,824)	-	(150,824)	
Interest on long-term debt	410,544	-	-	-	(410,544)	-	(410,544)	
Total governmental activities	33,930,588	-	5,738,030	1,160,395	(27,032,163)	-	(27,032,163)	
<b>Business-type activities</b>								
Food service	2,091,735	70,859	2,159,548	-	-	138,672	138,672	
Total business-type activities	2,091,735	70,859	2,159,548	-	-	138,672	138,672	
Total school district	\$ 36,022,323	\$ 70,859	\$ 7,897,578	\$ 1,160,395	(27,032,163)	138,672	(26,893,491)	
<b>General revenues:</b>								
Taxes					11,766,285	-	11,766,285	
State and federal sources					16,822,655	-	16,822,655	
Investment earnings					6,192	240	6,432	
Other local uses					(848,095)	-	(848,095)	
Special items:								
Gain on sale of fixed assets					10,086	-	10,086	
<b>Total general and special revenues</b>					<b>27,757,123</b>	<b>240</b>	<b>27,757,363</b>	
<b>Change in net position</b>					<b>724,960</b>	<b>138,912</b>	<b>863,872</b>	
<b>Net position - beginning</b>					<b>20,053,348</b>	<b>65,121</b>	<b>20,118,469</b>	
<b>Net position adjustment (Note 19)</b>					<b>(526,344)</b>	<b>-</b>	<b>(526,344)</b>	
<b>Net position - ending</b>					<b>\$ 20,251,964</b>	<b>\$ 204,033</b>	<b>\$ 20,455,997</b>	

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Balance Sheet – Governmental Funds**  
**As of June 30, 2025**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets</b>				
<b>Current:</b>				
Cash and cash equivalents	\$ 5,398,115	\$ 45,453	\$ 929,379	\$ 6,372,947
Prepays	164,575	-	-	164,575
Accounts receivable	764,297	187,878	-	952,175
<b>Total assets</b>	<b>\$ 6,326,987</b>	<b>\$ 233,331</b>	<b>\$ 929,379</b>	<b>\$ 7,489,697</b>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
<b>Current:</b>				
Accounts payable	\$ 507,867	\$ 13,417	\$ -	\$ 521,284
Unearned revenue	-	219,914	-	219,914
<b>Total liabilities</b>	<b>507,867</b>	<b>233,331</b>	<b">-</b">	<b">741,198</b">
<b>Fund Balances</b>				
Assigned:				
Other	-	-	208,536	208,536
Purchase obligations	231,536	-	-	231,536
Restricted:				
Capital projects	-	-	202,810	202,810
Other	-	-	518,033	518,033
Committed:				
Sick Leave	334,051	-	-	334,051
Unassigned	5,253,533	-	-	5,253,533
<b>Total fund balances</b>	<b>5,819,120</b>	<b>-</b>	<b>929,379</b>	<b>6,748,499</b>
<b>Total liabilities and fund balances</b>	<b>\$ 6,326,987</b>	<b>\$ 233,331</b>	<b>\$ 929,379</b>	<b>\$ 7,489,697</b>

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Reconciliation of the Balance Sheet  
Governmental Funds to the Statement of Net Position  
As of June 30, 2025**

Total governmental fund balance	\$ 6,748,499
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	
Subscription assets	118,247
Cost of capital assets	72,513,556
Accumulated depreciation	<u>(32,188,439)</u>
	40,443,364
Deferred outflows	
Related to CERS	1,015,951
CERS contributions made after the measurement date	976,946
Related to MIF	2,405,766
MIF contributions made after the measurement date	<u>297,675</u>
	4,696,338
Deferred inflows	
Related to CERS	(2,012,272)
Related to MIF	<u>(5,103,324)</u>
	(7,115,596)
Long-term liabilities at year end consist of:	
Subscription liabilities	(115,823)
Bonds payable	(11,986,328)
Accrued interest on bonds	(128,508)
Net pension liability	(8,677,458)
MIF net OPEB liability	(2,944,421)
Accrued compensated absences	<u>(668,103)</u>
Total net position - governmental	<u><u>\$ 20,251,964</u></u>

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds**  
**Year Ended June 30, 2025**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>				
Taxes	\$ 11,260,091	\$ -	\$ 506,194	\$ 11,766,285
Earnings on investments	5,597	-	595	6,192
State sources	14,030,405	916,903	1,160,395	16,107,703
Federal sources	104,931	4,771,822	-	4,876,753
Other sources	69,433	49,305	473,939	592,677
<b>Total revenues</b>	<b>25,470,457</b>	<b>5,738,030</b>	<b>2,141,123</b>	<b>33,349,610</b>
<b>Expenditures</b>				
Instructional	13,581,552	4,835,707	486,727	18,903,986
Student support services	1,619,655	217,470	-	1,837,125
Staff support services	2,498,639	126,470	151	2,625,260
District administration	942,167	-	-	942,167
School administration	2,092,292	640	-	2,092,932
Business support services	959,906	37,174	-	997,080
Plant operation and maintenance	3,170,483	235,334	-	3,405,817
Student transportation	1,159,974	79,846	-	1,239,820
Food service operation	-	27,349	-	27,349
Community service operations	-	211,525	-	211,525
Facility acquisition and construction	-	-	164,442	164,442
Debt service:				
Principal	70,000	-	1,004,000	1,074,000
Interest	74,831	-	345,395	420,226
Other	-	-	150,824	150,824
<b>Total expenditures</b>	<b>26,169,499</b>	<b>5,771,515</b>	<b>2,151,539</b>	<b>34,092,553</b>
<b>Excess (deficit) of revenues over expenditures</b>	<b>(699,042)</b>	<b>(33,485)</b>	<b>(10,416)</b>	<b>(742,943)</b>
<b>Other financing sources (uses)</b>				
Proceeds from sale of assets	10,086	-	-	10,086
Operating transfers in	-	33,485	843,372	876,857
Operating transfers out	(33,485)	-	(843,372)	(876,857)
<b>Total other financing sources (uses)</b>	<b>(23,399)</b>	<b>33,485</b>	<b>-</b>	<b>10,086</b>
<b>Net change in fund balance</b>	<b>(722,441)</b>	<b>-</b>	<b>(10,416)</b>	<b>(732,857)</b>
<b>Fund balance, July 1, 2024</b>	<b>6,541,561</b>	<b>-</b>	<b>939,795</b>	<b>7,481,356</b>
<b>Fund balance, June 30, 2025</b>	<b>\$ 5,819,120</b>	<b>\$ -</b>	<b>\$ 929,379</b>	<b>\$ 6,748,499</b>

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Reconciliation of the Statement of Revenues, Expenditures and  
Changes in Fund Balance of Governmental Funds to the Statement of Activities  
Year Ended June 30, 2025**

Amounts reported for governmental activities in the statement of net position are different because:

Net changes-governmental funds	\$ (732,857)
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Governmental funds report capital outlays as expenditures because they use current financial resources. However in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceed depreciation expense for the year.

Amortization of subscription asset	(54,463)
Reduction of subscription liability	36,381
Depreciation expense	<u>(1,956,916)</u>
Capital outlays	<u>619,689</u>
	(1,355,309)

Bond and financing lease proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position.

Bond principal paid	1,074,000
Amortization of bond premium	763
Amortization of bond discount	(2,720)
Deferred outflows related to pensions	(733,329)
Deferred outflows related to MIF	(656,181)
Deferred inflows related to pensions	387,161
Deferred inflows related to MIF	1,426,657

Generally, expenditures recognized in this fund financial statement are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred.

1,316,775

Changes in net position of governmental activities	<u>\$ 724,960</u>
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**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Net Position – Proprietary Funds**  
**As of June 30, 2025**

	<b>Food Service</b>	<b>Total</b>
<b>Assets</b>		
<b>Current</b>		
Cash and cash equivalents	\$ 199,211	\$ 199,211
Accounts receivable	118,775	118,775
Inventories for consumption	35,020	35,020
Total current	<u>353,006</u>	<u>353,006</u>
<b>Noncurrent</b>		
Equipment	1,168,912	1,168,912
Less: accumulated depreciation	(841,845)	(841,845)
Total noncurrent	<u>327,067</u>	<u>327,067</u>
Total assets	<u>680,073</u>	<u>680,073</u>
<b>Deferred outflows</b>		
	<u>159,221</u>	<u>159,221</u>
<b>Liabilities and Net Position</b>		
<b>Liabilities</b>		
<b>Noncurrent</b>		
MIF net OPEB liability	99,825	99,825
CERS net pension liability	294,194	294,194
Total noncurrent	<u>394,019</u>	<u>394,019</u>
Total liabilities	<u>394,019</u>	<u>394,019</u>
<b>Deferred inflows</b>		
	<u>241,242</u>	<u>241,242</u>
<b>Net Position (deficit)</b>		
Invested in assets, net of debt	327,067	327,067
Restricted	(123,034)	(123,034)
Total net position (deficit)	<u>\$ 204,033</u>	<u>\$ 204,033</u>

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Revenues, Expenses and Changes in Net Position –  
Proprietary Funds  
Year Ended June 30, 2025**

	<b>Food Service</b>	<b>Total</b>
<b>Operating revenues</b>		
Lunchroom sales	\$ 60,158	\$ 60,158
Other operating revenues	<u>10,701</u>	<u>10,701</u>
	<u>70,859</u>	<u>70,859</u>
<b>Operating expenses</b>		
Salaries and benefits	819,353	819,353
Contract services	27,147	27,147
Materials and supplies	1,199,287	1,199,287
Depreciation	43,207	43,207
Other operating expenses	<u>2,741</u>	<u>2,741</u>
	<u>2,091,735</u>	<u>2,091,735</u>
Operating loss	<u>(2,020,876)</u>	<u>(2,020,876)</u>
<b>Nonoperating revenues (expenses)</b>		
Federal grants	1,919,899	1,919,899
State grants	128,814	128,814
Donated commodities and other donations	110,835	110,835
Interest income	<u>240</u>	<u>240</u>
	<u>2,159,788</u>	<u>2,159,788</u>
Change in net position	138,912	138,912
Total net position, July 1, 2024	<u>65,121</u>	<u>65,121</u>
Total net position, June 30, 2025	<u>\$ 204,033</u>	<u>\$ 204,033</u>

The accompanying notes are an integral part of these financial statements

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Cash Flows – Proprietary Funds**  
**Year Ended June 30, 2025**

	<b>Food Service Fund</b>	<b>Total</b>
<b>Cash flows from operating activities</b>		
Cash received from lunchroom sales	\$ 60,158	\$ 60,158
Cash received from other activities	37,814	37,814
Cash payments to employees for services	(864,540)	(864,540)
Cash payments to suppliers for goods and services	<u>(1,231,828)</u>	<u>(1,231,828)</u>
Net cash used in operating activities	<u>(1,998,396)</u>	<u>(1,998,396)</u>
<b>Cash flows from capital financing activities</b>		
Purchase of capital assets	<u>(49,767)</u>	<u>(49,767)</u>
Net cash used in capital financing activities	<u>(49,767)</u>	<u>(49,767)</u>
<b>Cash flows from noncapital financing activities</b>		
Non-operating revenues received	2,159,548	2,159,548
Net cash provided by noncapital financing activities	<u>2,159,548</u>	<u>2,159,548</u>
<b>Cash flows from investing activities</b>		
Interest on investments	<u>240</u>	<u>240</u>
Net cash provided by investing activities	<u>240</u>	<u>240</u>
Net increase in cash and cash equivalents	111,625	111,625
Cash and cash equivalents - beginning	87,586	87,586
Cash and cash equivalents - ending	<u>\$ 199,211</u>	<u>\$ 199,211</u>
<b>Reconciliation of operating loss to net cash used in operating activities</b>		
Operating loss	\$ (2,020,876)	\$ (2,020,876)
<b>Adjustments to reconcile operating loss to net cash used in operating activities</b>		
Depreciation	43,207	43,207
Changes in assets and liabilities:		
Decrease in deferred outflows	42,028	42,028
Increase in deferred inflows	(54,039)	(54,039)
Decrease in CERS net pension liability	(29,598)	(29,598)
Decrease in MIF net OPEB liability	(3,578)	(3,578)
Decrease in accounts receivable	27,113	27,113
Increase in inventories	<u>(2,653)</u>	<u>(2,653)</u>
Net cash used in operating activities	<u>\$ (1,998,396)</u>	<u>\$ (1,998,396)</u>
<b>Schedule of non-cash transactions:</b>		
Donated commodities received from federal government	<u>\$ 110,835</u>	<u>\$ 110,835</u>
On behalf payments	<u>\$ 105,857</u>	<u>\$ 105,857</u>

The accompanying notes are an integral part of these financial statements

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statements

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### ***Reporting Entity***

The Carroll County Board of Education (Board), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Carroll County School District (District). The District receives funding from local, state and federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, *Codification of Governmental Accounting and Financial Reporting Standards*. Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations, and primary accountability for fiscal matters.

The District, for financial purposes, includes all of the funds and account groups relevant to the operation of the Carroll County Board of Education. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the Board itself such as Parent-Teacher Associations, etc.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements:

Carroll County School District Finance Corporation - The Board authorized the establishment of the Carroll County School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS 58.180) as an agency of the District for financing the costs of school building facilities. The Board Members of the Carroll County Board of Education also comprise the Corporation's Board of Directors.

##### ***Basis of Presentation***

District-wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The district-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the district-wide statements and the statements for governmental funds.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### *Basis of Presentation (Continued)*

The district-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in total net position. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus.

The District has the following funds:

##### I. Governmental Fund Types

(A) The General Fund is the primary operating fund of the District. It accounts for financial resources used for general types of operations. This is a budgeted fund and any unrestricted fund balances are considered as resources available for use. This is a major fund of the District.

(B) The Special Revenue Fund accounts for proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally funded grant programs are identified in the schedule of expenditures of federal awards included in this report on page 67 and 68. This is a major fund of the District.

(C) Special Revenue Activity Fund is used to support co-curricular activities and are not raised and expended by student groups. District activity funds accounted for in the District bank account are not subject to the Redbook and may be expended with more flexibility than school activity funds but must meet the "educational purpose" standard for all District expenditures.

(D) The Activity Funds account for activities of student groups and other types of activities requiring clearing accounts. These funds are accounted for in accordance with Uniform Program of Accounting for School Activity Funds.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### *Basis of Presentation (Continued)*

###### I. Governmental Fund Types (Continued)

(E) Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Funds).

1. The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay funds and is restricted for use in financing projects identified in the District's facility plan.

2. The Facility Support Program of Kentucky Fund (FSPK) accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.

3. The Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction. The District does not currently have any ongoing projects.

###### II. Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related cost; and, for the payment of interest on general obligation notes payable, as required by Kentucky Law. This is a nonmajor fund of the District.

###### III. Proprietary Fund (Enterprise Fund)

The School Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). The Food Service fund is a major fund of the District.

The Day Care Fund accounts for the daycare operations of the District. Amounts have been recorded for on-behalf payments for retirement and health insurance paid by the State of Kentucky.

###### IV. Fiduciary Fund Type (Agency and Trust Funds)

The Trust Fund is used to report trust arrangements under which principal and income benefit individuals, private organizations or other governments. Revenues consist of donations and interest income. Expenditures represent scholarships.

The District applies all Governmental Accounting Standards Board (GASB) pronouncements to proprietary funds as well as the Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### *Basis of Accounting*

The District's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The GASB is responsible for establishing GAAP for state and local government through its pronouncements (Statements and Interpretations).

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. District-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – Exchange and Non-exchange Transactions – Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Unearned Revenue – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

##### **Taxes**

Property Tax Revenues – Property taxes are levied each September on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer; however, the actual date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. All taxes collected are initially deposited into the General Fund and then transferred to the appropriate fund.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### ***Budgetary Process***

Budgetary Basis of Accounting: The District prepares its budgets on the modified accrual basis of accounting, which is the same basis as used to prepare the statement of revenues, expenditures and changes in fund balances – governmental funds.

##### ***Cash and Cash Equivalents***

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

##### ***Inventories***

Supplies and materials are charged to expenditures when purchased, except for inventories in the Proprietary Fund, which are capitalized at the lower of cost or market.

##### ***Capital Assets***

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities' column of the district-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the district-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five thousand dollars, with the exception of computers, digital cameras and real property, for which there is no threshold. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	Governmental Activities <u>Estimated Lives</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
General equipment	5-15 years
Food service equipment	5-12 years
Other	10 years

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### *Accumulated Unpaid Compensated Absences*

The District accrues a liability for compensated absences in accordance with GASB Statement No. 101, *Compensated Absences*. Under this standard, a liability is recognized for leave that is attributable to services already rendered, accumulates, and is more likely than not to be used for time off or otherwise paid or settled, including termination payments.

Upon retirement from the school system, eligible employees may receive up to 30% of the value of accumulated compensated absences. The District estimates the liability for compensated absences based on historical usage patterns and the probability that earned leave will be used or paid, including both termination payments and leave expected to be used during employment.

The District has elected to apply the last-in, first-out (LIFO) method for determining which leave is expected to be used. Under this method, the most recently earned leave is assumed to be used first. This election affects the measurement of the liability by prioritizing the use of higher-rate leave when applicable.

The liability is measured using the pay rates in effect as of the financial statement date and includes salary-related payments directly and incrementally associated with compensated absences (e.g., payroll taxes). The entire compensated absence liability is reported in the district-wide financial statements.

This policy reflects the unified recognition and measurement framework introduced by GASB 101 and supersedes prior guidance under GASB Statement No. 16.

##### *Interfund Balances*

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental and business-type activities columns of the statements of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

##### *Accrued Liabilities and Long-Term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the district-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the noncurrent portion of financing leases, accumulated sick leave, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### ***Fund Balance Reserves***

Beginning with fiscal year 2012 the District implemented GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on the District's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable fund balance - amounts that are not in a spendable form (such as inventory) or are required to be maintained intact.

Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance – amounts constrained to specific purposes by the District itself, using its decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the District takes the action to remove or change the constraint.

Assigned fund balance – amounts the District intends to use for specific purpose (such as encumbrances); intent can be expressed by the District or by an official or body to which the District delegates the authority.

Unassigned fund balance – amounts that are available for purpose; positive amounts are reported only in the General fund.

It is the Board's practice to liquidate funds when conditions have been met releasing these funds from legal, contractual, Board or managerial obligations, using restricted funds first, followed by committed funds, assigned funds, then unassigned funds.

Encumbrances are not liabilities and are not recorded as expenditures until receipt of material or service. Encumbrances remaining open at the end of the fiscal year are automatically re-budgeted in the following fiscal year. Encumbrances are considered a managerial assignment of fund balance in the governmental funds balance sheet.

##### ***Net Position***

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

##### ***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, those revenues are primarily charges for meals provided by the various schools.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### **NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

##### ***Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and as non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

##### ***Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employees Retirement System Non-Hazardous ("CERS") and Teachers Retirement System of the State of Kentucky ("TRS") and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the pensions. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### ***Postemployment Benefits Other than Pensions (OPEB)***

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expenses, information about the fiduciary net position of the Teachers' Retirement System of the State of Kentucky (TRS) and additions to/deductions from TRS's fiduciary net position have been determined on the same basis as they were reported by TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

##### ***Subscription-Based Information Technology Arrangements (SBITAs)***

Subscription-based information technology arrangements (SBITAs) represents the right of the District control of the right to use another party's software. Subscription assets and liabilities represent those agreements in excess of 12 months, including any renewals in which the District is reasonably certain to extend. Subscription assets include the initial measurement of the subscription liability, any prepayments associated with the SBITA at the commencement of the subscription term, and capitalizable initial implementation costs. A subscription liability is recognized for the net present value of any payments required during the noncancelable term.

#### **NOTE 2 ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, designated fund balances, and disclosure of contingent assets and liabilities at the date of the general purpose financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### **NOTE 3 CASH AND CASH EQUIVALENTS**

The District maintains its cash in bank deposit accounts which, at times, exceed federally insured limits. The amounts exceeding the federally insured limits are covered by a collateral agreement and the collateral is held by the pledging banks' trust departments in the District's name. The District has not experienced any losses in such accounts and the District believes it is not exposed to any significant credit risk on cash and cash equivalents.

#### **NOTE 4 CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2025 was as follows:

<u>Governmental Activities</u>	<u>Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u>
	<u>June 30, 2024</u>			<u>June 30, 2025</u>
Land	\$ 606,383	\$ -	\$ -	\$ 606,383
Land improvements	3,653,113	-	-	3,653,113
Buildings and improvements	55,463,792	155,969	-	55,619,761
Technology equipment	2,593,383	32,860	2,112	2,624,131
Vehicles	3,270,190	15,000	240,441	3,044,749
General equipment	6,555,559	415,860	6,000	6,965,419
<b>Totals at historical cost</b>	<b>72,142,420</b>	<b>619,689</b>	<b>248,553</b>	<b>72,513,556</b>
Less: accumulated depreciation				
Land improvements	1,596,960	182,656	-	1,779,616
Buildings and improvements	19,142,146	1,330,394	-	20,472,540
Technology equipment	2,398,899	33,334	2,112	2,430,121
Vehicles	2,231,804	170,289	240,441	2,161,652
General equipment	5,110,267	240,243	6,000	5,344,510
<b>Total accumulated depreciation</b>	<b>30,480,076</b>	<b>1,956,916</b>	<b>248,553</b>	<b>32,188,439</b>
Governmental activities capital assets - net	<b>\$ 41,662,344</b>	<b>\$ (1,337,227)</b>	<b>\$ -</b>	<b>\$ 40,325,117</b>
 <u>Business - Type Activities</u>				
General equipment	\$ 1,125,945	\$ 49,767	\$ 6,800	\$ 1,168,912
Technology equipment	-	-	-	-
<b>Totals at historical cost</b>	<b>1,125,945</b>	<b>49,767</b>	<b>6,800</b>	<b>1,168,912</b>
Less: accumulated depreciation				
General equipment	805,438	43,207	6,800	841,845
Technology equipment	-	-	-	-
<b>Total accumulated depreciation</b>	<b>805,438</b>	<b>43,207</b>	<b>6,800</b>	<b>841,845</b>
Business - type activities capital assets - net	<b>\$ 320,507</b>	<b>\$ 6,560</b>	<b>\$ -</b>	<b>\$ 327,067</b>

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 4 CAPITAL ASSETS (CONTINUED)

Depreciation expense by function for the fiscal year ended June 30, 2025 was as follows:

	<u>Governmental</u>	<u>Business-Type</u>
Instruction	\$ 827,125	\$ -
Student support services	606	-
Staff support services	8,765	-
District administration	5,660	-
School administration	403	-
Business support services	-	-
Plant operation and maintenance	927,255	-
Student transportation	187,102	-
Food service	-	43,207
<b>Total</b>	<b>\$ 1,956,916</b>	<b>\$ 43,207</b>

#### NOTE 5 ACCUMULATED UNPAID COMPENSATED ABSENCE BENEFITS

The District estimates the liability for compensated absences based on historical usage patterns and the probability that earned leave will be used or paid, including both termination payments and leave expected to be used during employment. At June 30, 2025, this amount totaled approximately \$668,103.

#### NOTE 6 LEASE OBLIGATIONS AND BONDED DEBT

The amount shown in the accompanying financial statements as lease obligations represents the District's future obligations to make lease payments relating to the bonds issued.

The original amount of each issue, the issue date, and interest rates are summarized below:

<u>Issue Date</u>	<u>Proceeds</u>	<u>Rates</u>
March 1, 2014	\$ 3,625,000	1.00% - 3.45%
November 1, 2014	5,645,000	2.50% - 3.00%
April 1, 2018	4,140,000	1.94% - 3.35%
February 9, 2021	1,069,000	1.00%
April 26, 2022	2,592,000	3.00% - 3.25%
July 12, 2023	1,870,000	4.00%

The District, through the General Fund (including utility taxes and the Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund) is obligated to make lease payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Carroll County School District Finance Corporation to construct school facilities.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 6 LEASE OBLIGATIONS AND BONDED DEBT (CONTINUED)

The District entered into "participation agreements" with the School Facility Construction Commission (Commission). The Commission was created by the Kentucky General Assembly for the purpose of assisting local school districts in meeting school construction needs. Note 17 sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues. The liability for the total bond amount remains with the District and, as such, the total principal has been recorded in the financial statements.

All issues may be called prior to maturity and redemption premiums are specified in each issue. Assuming no bonds are called prior to scheduled maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2025 for debt service (principal and interest) are reported in Note 17.

#### NOTE 7 RETIREMENT PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification. The Kentucky Teachers Retirement System covers positions requiring teaching certification or otherwise requiring a college degree.

##### General information about the County Employees Retirement System Non-Hazardous

###### *Plan description*

Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute ("KRS") Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov/>.

###### *Benefits provided*

CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years service or 65 years old
	Reduced retirement	At least 5 years service and 55 years old
		At least 25 years service and any age
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old
	Reduced retirement	At least 10 years service and 60 years old
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old
		Or age 57+ and sum of service years plus age equal 87

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

##### *Benefits provided (Continued)*

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. One month's service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's spouse will receive the higher of the normal death benefit and \$10,000 plus 75% of the decedent's monthly average rate of pay. If the surviving spouse remarries, the monthly rate will be recalculated to 25% of the decedent's monthly average. Any dependent child will receive 50% of the decedent's monthly final rate of pay up to 75% for all dependent children. Five years' service is required for nonservice-related disability benefits.

##### *Contributions*

Required contributions by the employee are based on the following tier:

	Required contribution
Tier 1	5%
Tier 2	5% + 1% for insurance
Tier 3	5% + 1% for insurance

The contribution requirement for CERS for the year ended June 30, 2025, was \$1,289,885, which consisted of \$1,010,068 from the District and \$279,817 from the employees. Total contributions for the year ended June 30, 2024 and 2023 were \$1,423,870 and \$1,537,795, respectively. The contributions have been contributed in full for fiscal years 2025, 2024 and 2023.

#### **General information about the Teachers' Retirement System of the State of Kentucky**

##### *Plan description*

Teaching certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky—a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/employers/gasb-65-67/>.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

##### *Benefits provided*

For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

- 1.) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2.) Complete 27 years of Kentucky service.

Employees that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university employees with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New employees (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service less than ten years. New employees after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first ten years. In addition, employees who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation. New employees hired after July 1, 2008 but before December 31, 2021 who retire with less than ten years will receive monthly benefits equal to 1.7% of their final average salary for each year of service. New employees hired between July 1, 2008 and December 31, 2021 with between 10 to 20 years of service will receive monthly benefits equal to 2% of their final average salary for each year of service. New employees hired between July 1, 2008 and December 31, 2021 with between 20 to 26 years of service will receive monthly benefits equal to 2.3% of their final average salary for each year of service. Lastly, new employees hired between July 1, 2008 and December 31, 2021 with between 26 to 30 years of service will receive monthly benefits equal to 2.2% of their final average salary for each year of service. Effective January 1, 2022, the System has been amended to change the benefit structure for employees hired on or after that date.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Employees at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. TRS also provides disability benefits for vested employees at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing employees and \$5,000 for retired or disabled employees.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

##### ***Contributions***

Contribution rates are established by Kentucky Revised Statutes. Non-university employees are required to contribute 12.8555% of their salaries to the System. University employees are required to contribute 10.400% of their salaries. KRS 161.580 allows each university to reduce the contribution of its employees by 2.215%; therefore, university employees contribute 8.185% of their salary to TRS. The contribution requirement for TRS for the year ended June 30, 2025, was \$1,998,711, which consisted of \$499,800 from the District and \$1,498,911 from the employees. Total contributions for the year ended June 30, 2024 and 2023 were \$2,032,160 and \$1,888,400, respectively. The contributions have been contributed in full for fiscal years 2025, 2024 and 2023.

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions at the rate of 13.105% of salaries for local school district and regional cooperative employees hired before July 1, 2008 and 14.105% for those hired after July 1, 2008. For local school district and regional cooperative employees whose salaries are federally funded, the employer contributes 16.105% of salaries. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

##### **Medical Insurance Plan**

###### ***Plan description***

In addition to the pension benefits described above, KRS 161.675 requires TRS to provide post-employment healthcare benefits to eligible employees and dependents. The TRS Medical Insurance Fund (MIF) is a cost-sharing multiple employer defined benefit plan. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to employees under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. Once retired employees and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

###### ***Funding policy***

In order to fund the post-retirement healthcare benefit, 6.59% of the gross annual payroll of employees before July 1, 2008 is contributed. 3.75% is paid by member contributions, 0.16% is credited to the Commonwealth, and 3.00% is contributed by the employer. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

##### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the District reported a liability for its proportionate share of the net pension liability for CERS. The District did not report a liability for the District's proportionate share of the net pension liability for TRS because the Commonwealth of Kentucky provides the pension support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related Commonwealth support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the CERS net pension liability	\$ 8,971,652
Commonwealth's proportionate share of the TRS net pension liability associated with the District	<u>47,053,424</u>
	<u>\$ 56,025,076</u>

The net pension liability for each plan was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability for CERS was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June 30, 2024, the District's proportion was 0.150017%.

For the year ended June 30, 2025, the District recognized a reduction of pension expense of \$1,542,000 related to CERS. The District recognized pension expense of \$2,695,526 for TRS support provided by the Commonwealth. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**CARROLL COUNTY SCHOOL DISTRICT**

**Notes to the Financial Statement**  
**(Continued)**

**NOTE 7 RETIREMENT PLANS (CONTINUED)**

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 434,244	\$ -
Net difference between projected and actual earnings on pension plan investments	616,151	1,192,980
Changes of assumptions	-	405,343
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	482,172
District contributions subsequent to the measurement date	1,010,068	-
Total	\$ 2,060,463	\$ 2,080,495

\$1,010,068 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows related to pensions will be recognized in pension expense as follows:

Year ended June 30:		
2025	\$ (710,121)	
2026	30,313	
2027	(221,740)	
2028	(128,552)	
2029	-	

***Actuarial assumptions***

The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<b>CERS</b>	<b>TRS</b>
Inflation	2.30%	2.50%
Projected salary increases	3.3-10.3%	3.0-7.5%
Investment rate of return, net of investment expense and inflation	6.50%	7.10%

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

For CERS, mortality rates used for active members was PUB-2010 General Mortality table projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on a mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for disabled members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

For TRS, mortality rates were based on Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each groups: service, retirees, contingent annuitants, disabled retirees, and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

For CERS, the long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years. The most recent analysis, performed for the period covering fiscal years 2018 through 2022, is outlined in a report dated May 9, 2023. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

For TRS, the long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS' and CERS' investment consultant, are summarized in the following table:

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

Asset Class	TRS Target Allocation	TRS Long-Term Expected Real Rate of Return	CERS Target Allocation	CERS Long-Term Expected Real Rate of Return
US equity	38.0%	5.25%	50.0%	4.15%
Developed international Equity	15.7%	5.50%		
Emerging markets equity	5.3%	6.10%		
Private equity	7.0%	8.00%	10.0%	9.10%
Core bonds			10.0%	2.85%
Fixed income	15.0%	1.90%		
Specialty Credit			10.0%	3.82%
High yield	2.0%	3.80%		
Additional categories	8.0%	3.60%		
Real estate	7.0%	3.20%	7.0%	4.90%
Real return			13.0%	5.35%
Cash	2.0%	1.60%	0.0%	1.70%
Total	<u><u>100%</u></u>	<u><u>100%</u></u>		

#### ***Discount rate***

For CERS, the discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan employees and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.50%. The long-term investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

For TRS, the discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### ***Sensitivity of CERS and TRS proportionate share of net pension liability to changes in the discount rate***

The following table presents the net pension liability of the District, calculated using the discount rates selected by each pension system, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 7 RETIREMENT PLANS (CONTINUED)

	1% Decrease	Current Discount Rate	1% Increase
CERS	5.50%	6.50%	7.50%
District's proportionate share of net pension liability	\$ 11,565,926	\$ 8,971,652	\$ 6,819,089
KTRS	6.10%	7.10%	8.10%
District's proportionate share of net pension liability	-	-	-

#### *Pension plan fiduciary net position*

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of both CERS and TRS.

#### NOTE 8 OPEB PLANS

##### General information about the Teachers' Retirement System OPEB Plan

###### *Plan description*

Teaching-certified employees of the Carroll County Schools are provided OPEBs through the Teachers' Retirement System of the State of Kentucky (TRS) – a cost-sharing multiple-employer defined benefit OPEB plan with a special funding situation established to provided retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/financial-reports-information>.

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans.

###### **Medical Insurance Plan**

###### *Plan description*

In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

##### ***Benefits provided***

To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member's supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

##### ***Contributions***

In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The state contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

#### **General information about the County Employees Retirement System Non-Hazardous OPEB Plan**

##### ***Plan description***

Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute ("KRS") Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov>.

##### ***Benefits provided***

CERS provides health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date. See Note 7 for tier classifications.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

##### *Contributions*

Required contributions by the employee are based on the tiers disclosed in Note 7.

##### **OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs**

At June 30, 2025, the Carroll County School District reported a liability of \$3,044,246 for its proportionate share of the collective net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the collective net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2024, the District's proportion was 0.15 percent for TRS, which represents an increase of 0.01 percent from June 30, 2023 and 0.15 percent for CERS, which represents a decrease of 0.01 percent from June 30, 2023.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the CERS net OPEB liability (asset)	\$ (259,754)
District's proportionate share of the TRS net OPEB liability	3,304,000
State's proportionate share of the net OPEB liability associated with the District	<u>2,943,000</u>
	<u>\$ 5,987,246</u>

**CARROLL COUNTY SCHOOL DISTRICT**

**Notes to the Financial Statement**  
**(Continued)**

**NOTE 8 OPEB PLANS (CONTINUED)**

For the year ended June 30, 2024, the District recognized a reduction of OPEB expense of \$1,655,680 and revenue of \$274,179 for support provided by the State. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 144,108	\$ 3,035,752
Net difference between projected and actual earnings on OPEB plan investments	228,330	571,371
Change of Assumptions	1,076,368	183,284
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,038,523	1,485,936
District contributions subsequent to the measurement date	<u>307,767</u>	<u>-</u>
<b>Total</b>	<b><u>\$ 2,795,096</u></b>	<b><u>\$ 5,276,343</u></b>

Of the total amount reported as deferred outflows of resources related to OPEB, \$307,767 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

	<u>Year ended June 30:</u>
2025	\$ (1,118,428)
2026	(697,567)
2027	(668,576)
2028	(198,443)
2029	(122,000)
Thereafter	16,000

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

##### *Actuarial assumptions*

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	TRS	CERS
Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation.	6.25%
Projected salary increases	3.00 - 7.50%, including wage inflation	3.30% to 10.30%, varies by service
Inflation rate	2.50%	2.30%
Real Wage Growth	0.25%	
Wage Inflation	2.75%	
Healthcare cost trend rates		
Under 65	6.50% for FY 2024 decreasing to an ultimate rate of 4.50% by FY 2031	Initial trend starting at 6.20% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years.
Ages 65 and Older		Initial trend starting at 9.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years.
Medicare Part B Premiums	5.92% for FY 2024 with an ultimate rate of 4.50% by 2035	
Municipal Bond Index Rate	3.94%	3.97%
Discount Rate	7.10%	5.99%
Single Equivalent Interest Rate	7.10%, net of OPEB investment expense, including price inflation	

For TRS, mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees, and active members. The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation, and rates of plan election used in the June 30, 2023 valuation were based on the results of the most actuarial experience studies, which covered the five-year period ending June, 30, 2020, adopted by the Board on September 20, 2021.

For CERS, mortality rates used for active members was PUB-2010 General Mortality table projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for healthy retired members was a system-specific mortality table based on the mortality improvement scale using a base year of 2019.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2024 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Large Cap U.S. Equity	35.4%	5.0%
Small Cap U.S. Equity	2.6%	5.5%
Developed International Equity	15.0%	5.5%
Emerging Markets Equity	5.0%	6.1%
Fixed Income	9.0%	1.9%
High Yield Bonds	8.0%	3.8%
Other Additional Categories	9.0%	3.7%
Real Estate	6.5%	3.2%
Private Equity	8.5%	8.0%
Cash	1.0%	1.6%
<b>Total</b>	<b><u>100.0%</u></b>	

The target allocation for the medical insurance plan is the same as the target allocation for the CERS pension plan in Note 7.

#### ***Discount rate***

For TRS, the discount rate used to measure the total OPEB liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

For CERS, the discount rate used to measure the total OPEB liability was 5.99%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### **NOTE 8 OPEB PLANS (CONTINUED)**

The following table presents the District's proportionate share of the collective net OPEB liability of the System, calculated using the current discount rate, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>1% Decrease (6.10%)</u>	<u>Current Discount Rate (7.10%)</u>	<u>1% Increase (8.10%)</u>
TRS			
District's net OPEB liability	\$ 4,389,000	\$ 3,304,000	\$ 2,404,000
	<u>1% Decrease (4.99%)</u>	<u>Current Discount Rate (5.99%)</u>	<u>1% Increase (6.99%)</u>
CERS			
Districts' net OPEB liability (asset)	\$ 351,217	\$ (259,754)	\$ (773,459)

#### ***Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates***

The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
TRS			
District's net OPEB liability	\$ 2,232,000	\$ 3,304,000	\$ 4,636,000
	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
CERS			
District's net OPEB liability	\$ (624,936)	\$ (259,754)	\$ 165,658

#### ***OPEB plan fiduciary net position***

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

#### **Life Insurance Plan**

##### ***Plan description***

TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

##### *Benefits provided*

TRS provides a life insurance benefit of five thousand dollars payable for members who retire based on service or disability. TRS provides a life insurance benefit of two thousand dollars payable for its active contributing members. The life insurance benefit is payable upon the death of the member to the member's estate or to a party designated by the member.

##### *Contributions*

In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

#### **OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs**

At June 30, 2024, the Carroll County School District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$	-
State's proportionate share of the net OPEB liability associated with the District		<u>67,000</u>
	\$	<u>67,000</u>

For the year ended June 30, 2025, the District recognized OPEB expense of \$-0- and revenue of \$8,207 for support provided by the State.

##### *Actuarial assumptions*

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.00 - 7.50%, including wage inflation
Inflation rate	2.50%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Municipal Bond Index Rate	3.94%
Discount Rate	7.10%
Single Equivalent Interest Rate	7.10%, net of OPEB plan investment expense, including price inflation

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees, and active members. The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation, and rates of plan election used in the June 30, 2023 valuation were based on the results of the most actuarial experience studies, which covered the five-year period ending June, 30, 2020, adopted by the Board on September 20, 2021.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2024 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity	40.0%	5.2%
International Equity	20.0%	5.8%
Fixed Income	21.0%	1.9%
Real Estate	7.0%	3.2%
Private Equity	5.0%	8.0%
Other Additional Categories	5.0%	4.0%
Cash	2.0%	1.6%
<b>Total</b>	<b>100.0%</b>	

#### ***Discount rate***

The discount rate used to measure the total OPEB liability for life insurance was 7.10%. The projection of cash flows used to determine the discount rate assumed that the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 8 OPEB PLANS (CONTINUED)

The following table presents the District's proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 7.10%, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	1% Decrease (6.10%)	Current Discount Rate (7.10%)	1% Increase (8.10%)
District's net OPEB liability	\$ -	\$ -	\$ -

#### *OPEB plan fiduciary net position*

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

#### NOTE 9 CONTINGENCIES

##### Grant Fund Approval

The District receives funding from federal, state, and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if the grantor's review indicates that the funds have not been used for the intended purpose, the grantors may request a refund of monies advanced or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue the programs.

#### NOTE 10 INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas are covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated, which includes workers' compensation insurance.

#### NOTE 11 RISK MANAGEMENT

The District is self-insured for unemployment insurance benefits. The District reimburses the state for any claims paid. The District purchases workers' compensation insurance through Kentucky Employer's Mutual Insurance. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 12 DEFICIT OPERATING/FUND BALANCES

The following funds have operations that resulted in a current year deficit of revenues over expenditures, resulting in a corresponding reduction of fund balance:

General Fund	\$ 722,441
Carroll County High School	21,710
District Activity Fund	3,466

#### NOTE 13 COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the District at risk for a substantial loss (contingency).

#### NOTE 14 CONTINGENT LIABILITY

The District was a participant in the Kentucky School Board Insurance Trust (KSBIT) in which the District purchases general liability and workers' compensation insurance. As of June 30, 2025, the District has paid this liability in full.

#### NOTE 15 TRANSFER OF FUNDS

The following transfers were made during the year.

From Fund	To Fund	Purpose	Amount
General Fund	Special Revenue Fund	KETS	\$ 33,485
Building Fund	Debt Service Fund	Debt Service	843,372

#### NOTE 16 ON-BEHALF PAYMENTS

For the year ended June 30, 2025, total payments of \$6,393,955 were made for life insurance, health insurance, TRS matching, technology and administrative fees by the Commonwealth of Kentucky on behalf of the District. These payments were recognized as on-behalf payments and recorded in the appropriate revenue and expense accounts on the statement of activities.

General Fund	\$ 5,782,075
Debt Service	506,023
Food Service	105,857
Total On-Behalf	<u>\$ 6,393,955</u>

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### NOTE 17 SCHEDULE OF LONG-TERM OBLIGATIONS

2014, 2014-REF, 2018, 2021-REF, 2022 and 2023 issues

FISCAL YEAR	Carroll County School District			KY School Facilities Construction Commission			Requirements
	Principal	Interest	Total	Principal	Interest	Total	
2025-2026	\$ 688,608	\$ 308,442	\$ 997,050	\$ 265,392	\$ 87,834	\$ 353,226	\$ 1,350,276
2026-2027	707,670	287,752	995,422	260,330	80,637	340,967	1,336,389
2027-2028	739,914	266,455	1,006,369	225,086	73,546	298,632	1,305,001
2028-2029	758,949	244,226	1,003,175	236,051	66,525	302,576	1,305,751
2029-2030	787,483	221,436	1,008,919	242,517	59,165	301,682	1,310,601
2030-2031	494,364	197,011	691,375	175,636	51,110	226,746	918,121
2031-2032	518,289	181,112	699,401	181,711	45,035	226,746	926,147
2032-2033	536,938	164,220	701,158	188,062	38,684	226,746	927,904
2033-2034	555,363	146,733	702,096	194,637	32,109	226,746	928,842
2034-2035	401,253	128,368	529,621	88,747	25,235	113,982	643,603
2035-2036	417,956	114,601	532,557	92,044	21,939	113,983	646,540
2036-2037	434,535	100,346	534,881	95,465	18,519	113,984	648,865
2037-2038	455,987	85,545	541,532	99,013	14,971	113,984	655,516
2038-2039	361,507	66,191	427,698	38,493	11,212	49,705	477,403
2039-2040	374,936	53,049	427,985	40,064	9,641	49,705	477,690
2040-2041	376,564	39,622	416,186	55,436	7,731	63,167	479,353
2041-2042	389,579	26,066	415,645	60,421	5,414	65,835	481,480
2042-2043	189,174	11,811	200,985	60,826	2,989	63,815	264,800
2043-2044	200,680	4,011	204,691	44,320	885	45,205	249,896
	<u>\$ 9,389,749</u>	<u>\$ 2,646,997</u>	<u>\$ 12,036,746</u>	<u>\$ 2,644,251</u>	<u>\$ 653,181</u>	<u>\$ 3,297,432</u>	<u>\$ 15,334,178</u>

A summary of the changes in the principal of the outstanding bond obligations and compensated absences accrual for the District during the year ended June 30, 2025 is as follows:

Governmental Activities	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025
Bond obligations	\$ 13,108,000	\$ -	\$ 1,074,000	\$ 12,034,000
Bond premium	\$ 1,971	\$ -	\$ 763	\$ 1,208
Bond discount	\$ 51,600	\$ -	\$ 2,720	\$ 48,880
Compensated absences	\$ 678,549		\$ 10,446	\$ 668,103

\* The change in the compensated absences liability is presented as a net change

#### NOTE 18 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

The District has various subscription-based information technology arrangements (SBITAs) which are used for educational and administrative purposes. These arrangements grant licenses to use the underlying IT assets of the vendors for periods expiring between June 2028 and March 2029. The District recognized an intangible asset for the value of the licenses during the term of the arrangements. These assets are amortized on a straight-line basis over the subscription term. The District recognized a subscription liability for the present value of the term using a discount rate of 3.0%, which represents the incremental borrowing rate at the time of commencement of the SBITA term.

## CARROLL COUNTY SCHOOL DISTRICT

### Notes to the Financial Statement (Continued)

#### **NOTE 18 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (CONTINUED)**

The following table shows the District's change in subscription asset and liability accounts for the year ended June 30, 2025:

Governmental Activities	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025
Subscription assets	\$ 268,562	\$ -	\$ 40,090	\$ 228,472
Accumulated amortization	\$ 95,852	\$ 54,463	\$ 40,090	\$ 110,225
Subscription liability	\$ 152,204	\$ -	\$ 36,381	\$ 115,823

Future payments under the subscription liabilities are as follows:

	Principal	Interest	Total
2026	\$ 37,472	\$ 3,475	\$ 40,947
2027	38,596	2,351	40,947
2028	39,755	1,192	40,947
	<u>\$ 115,823</u>	<u>\$ 7,018</u>	<u>\$ 122,841</u>

There are no variable costs associated with the District's SBITAs.

#### **NOTE 19 CHANGE IN ACCOUNTING PRINCIPLE**

Effective July 1, 2024, the District adopted Governmental Accounting Standards Board ("GASB") Statement No. 101, *Compensated Absences* as it relates to the measurement and recognition of accrued compensated absences. GASB 101 required retrospective application. Since the District only presents one year of financial information, the beginning net position balance was adjusted to reflect the retrospective application. The adjustment resulted in a \$526,344 reduction to the beginning net position on the Statement of Activities – District Wide.

#### **NOTE 20 SUBSEQUENT EVENTS**

Subsequent events were considered through December 2, 2025, which represents the date the financial statements were available to be issued.

## SUPPLEMENTARY INFORMATION

**CARROLL COUNTY SCHOOL DISTRICT**  
**Combining Balance Sheet – Nonmajor Governmental Funds**  
**As of June 30, 2025**

	<b>Debt Service Fund</b>	<b>Building Fund</b>	<b>District Activity Fund</b>	<b>Capital Outlay Fund</b>	<b>School Activity Fund</b>	<b>Construction Fund</b>	<b>Total Nonmajor Government Funds</b>
<b>Assets</b>							
<b>Current:</b>							
Cash and cash equivalents	\$ -	\$ 123,834	\$ 99,481	\$ 78,976	\$ 208,536	\$ 418,552	\$ 929,379
Total current	<u>\$ -</u>	<u>\$ 123,834</u>	<u>\$ 99,481</u>	<u>\$ 78,976</u>	<u>\$ 208,536</u>	<u>\$ 418,552</u>	<u>\$ 929,379</u>
<b>Liabilities and Fund Balances</b>							
<b>Liabilities:</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Fund Balances:</b>							
Assigned	\$ -	\$ -	\$ -	\$ -	\$ 208,536	\$ -	\$ 208,536
Restricted:							
Capital projects fund	-	123,834	-	78,976	-		202,810
Other	-	-	99,481	-	-	418,552	518,033
Total fund balances	<u>-</u>	<u>123,834</u>	<u>99,481</u>	<u>78,976</u>	<u>208,536</u>	<u>418,552</u>	<u>929,379</u>
Total liabilities and fund balances	<u>\$ -</u>	<u>\$ 123,834</u>	<u>\$ 99,481</u>	<u>\$ 78,976</u>	<u>\$ 208,536</u>	<u>\$ 418,552</u>	<u>\$ 929,379</u>

**CARROLL COUNTY SCHOOL DISTRICT**

**Combining Statement of Revenues, Expenditures and Changes in Fund Balance –  
Nonmajor Governmental Funds  
Year Ended June 30, 2025**

	<b>Debt Service Fund</b>	<b>Building Fund</b>	<b>District Activity Fund</b>	<b>Capital Outlay Fund</b>	<b>School Activity Fund</b>	<b>Construction Fund</b>	<b>Total Nonmajor Government Funds</b>
<b>Revenues:</b>							
Taxes	\$ -	\$ 506,194	\$ -	\$ -	\$ -	\$ -	\$ 506,194
Earnings on investments	-	145	-	71	-	379	595
State sources	506,023	489,869	-	164,503	-	-	1,160,395
Other sources	-	-	43,845	-	430,094	-	473,939
<b>Total revenues</b>	<b>506,023</b>	<b>996,208</b>	<b>43,845</b>	<b>164,574</b>	<b>430,094</b>	<b>379</b>	<b>2,141,123</b>
<b>Expenditures:</b>							
Instructional	-	-	47,160	-	439,567	-	486,727
Staff support services	-	-	151	-	-	-	151
Facility acquisition and construction	-	-	-	164,442	-	-	164,442
Debt service:							
Principal	1,004,000	-	-	-	-	-	1,004,000
Interest	345,395	-	-	-	-	-	345,395
Other	-	150,824	-	-	-	-	150,824
<b>Total expenditures</b>	<b>1,349,395</b>	<b>150,824</b>	<b>47,311</b>	<b>164,442</b>	<b>439,567</b>	<b>-</b>	<b>2,151,539</b>
<b>Excess (deficit) of revenues over expenditures</b>	<b>(843,372)</b>	<b>845,384</b>	<b>(3,466)</b>	<b>132</b>	<b>(9,473)</b>	<b>379</b>	<b>(10,416)</b>
<b>Other Financing Sources (Uses)</b>							
Operating transfers in	843,372	-	-	-	-	-	843,372
Operating transfers out	-	(843,372)	-	-	-	-	(843,372)
<b>Total other financing sources(uses)</b>	<b>843,372</b>	<b>(843,372)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balance</b>	<b>-</b>	<b>2,012</b>	<b>(3,466)</b>	<b>132</b>	<b>(9,473)</b>	<b>379</b>	<b>(10,416)</b>
<b>Fund balance, July 1, 2024</b>	<b>-</b>	<b>121,822</b>	<b>102,947</b>	<b>78,844</b>	<b>218,009</b>	<b>418,173</b>	<b>939,795</b>
<b>Fund balance, June 30, 2025</b>	<b>\$ -</b>	<b>\$ 123,834</b>	<b>\$ 99,481</b>	<b>\$ 78,976</b>	<b>\$ 208,536</b>	<b>\$ 418,552</b>	<b>\$ 929,379</b>

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Budget to Actual – General Fund**  
**Year Ended June 30, 2025**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
<b>Revenues</b>				
Taxes	\$ 10,176,668	\$ 10,176,668	\$ 11,260,091	\$ 1,083,423
Earnings on investments	9,000	9,000	5,597	(3,403)
State sources	8,147,000	8,147,000	14,030,405	5,883,405
Federal sources	100,000	100,000	104,931	4,931
Other sources	65,000	65,000	79,519	14,519
 Total revenues	 18,497,668	 18,497,668	 25,480,543	 6,982,875
<b>Expenditures</b>				
Instructional	10,346,049	10,346,049	13,581,552	(3,235,503)
Student support services	1,363,913	1,363,913	1,619,655	(255,742)
Staff support services	2,569,162	2,569,162	2,498,639	70,523
District administration	1,079,594	1,079,594	942,167	137,427
School administration	1,667,050	1,667,050	2,092,292	(425,242)
Business support services	844,371	844,371	959,906	(115,535)
Plant operation and maintenance	2,959,166	2,959,166	3,170,483	(211,317)
Student transportation	1,534,969	1,534,969	1,159,974	374,995
Other instructional	6,000	6,000	-	6,000
Food service operation	530	530	-	530
Debt service	146,377	146,377	144,831	1,546
Other	2,482,819	2,482,819	33,485	2,449,334
 Total expenditures	 25,000,000	 25,000,000	 26,202,984	 (1,202,984)
Net change in fund balance	(6,502,332)	(6,502,332)	(722,441)	5,779,891
Fund balance, July 1, 2024	6,502,332	6,502,332	6,541,561	39,229
Fund balance, June 30, 2025	\$ -	\$ -	\$ 5,819,120	\$ 5,819,120

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Budget to Actual – Special Revenue Fund**  
**Year Ended June 30, 2025**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
<b>Revenues</b>				
State sources	\$ 932,643	\$ 980,844	\$ 916,903	\$ (63,941)
Federal sources	4,397,610	4,332,788	4,771,822	439,034
Other sources	41,551	37,000	82,790	45,790
<b>Total revenues</b>	<b>5,371,804</b>	<b>5,350,632</b>	<b>5,771,515</b>	<b>420,883</b>
<b>Expenditures</b>				
Instructional	4,192,489	4,172,562	4,835,707	(663,145)
Student support services	227,694	227,694	217,470	10,224
Staff support services	135,584	142,614	126,470	16,144
School administration	-	-	640	(640)
Business support services	58,057	56,860	37,174	19,686
Plant operation and maintenance	402,189	395,890	235,334	160,556
Student transportation	101,243	101,243	79,846	21,397
Other instructional	-	-	-	-
Food service operation	41,269	41,269	27,349	13,920
Community service operations	212,500	212,500	211,525	975
<b>Total expenditures</b>	<b>5,371,025</b>	<b>5,350,632</b>	<b>5,771,515</b>	<b>(420,883)</b>
Net change in fund balance	779	-	-	-
Fund balance, July 1, 2024	-	-	-	-
<b>Fund balance, June 30, 2025</b>	<b>\$ 779</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Receipts, Disbursements and Fund Balance  
Bond and Interest Redemption Funds  
For the Year Ended June 30, 2025**

	<b>Issue of 2014 - Ref</b>	<b>Issue of 2014</b>	<b>Issue of 2018</b>	<b>Issue of 2021 - Ref</b>	<b>Issue of 2022 Energy</b>	<b>Issue of 2023</b>	<b>Total</b>
<b>Cash at July 1, 2024</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Receipts:</b>							
Transfers and miscellaneous deposits	499,950	276,973	267,532	195,840	144,831	109,100	1,494,226
<b>Disbursements:</b>							
Bonds paid	420,000	200,000	155,000	194,000	70,000	35,000	1,074,000
Interest coupons	79,950	76,973	112,532	1,840	74,831	74,100	420,226
Transfers and miscellaneous	-	-	-	-	-	-	-
Call fee	-	-	-	-	-	-	-
Total disbursements	499,950	276,973	267,532	195,840	144,831	109,100	1,494,226
Excess of receipts over disbursements	-	-	-	-	-	-	-
<b>Cash at June 30, 2025</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Fund Balance at June 30, 2025</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Receipts, Disbursements and Fund Balance**  
**Carroll County High School Activity Fund**  
**Year Ended June 30, 2025**

	<b>Fund Balance July 1, 2024</b>	<b>Receipts</b>	<b>Disbursements</b>	<b>Fund Balance June 30, 2025</b>
Academic Banquet	\$ 200	\$ 1,019	\$ 1,219	\$ -
Academic Team	151	-	-	151
Athletics	6,817	12,053	14,657	4,213
Athletic-Special	3,647	47,431	45,310	5,768
Baseball	9,980	10,389	12,498	7,871
Bass Fishing	285	800	806	279
Boys Basketball	4,144	20,169	16,790	7,523
Boys Bball CCJP	2,109	5,074	4,641	2,542
CCHS Band	1,065	-	-	1,065
CCHS Greenhouse	11,380	16,805	17,604	10,581
CCHS Print Shop	302	-	-	302
Charitable Gaming	-	3,417	3,417	-
Cheerleaders	5,610	55,530	59,752	1,388
Cross Country	257	597	682	172
Dance Team	1,401	632	-	2,033
Drama Club	4,282	1,537	1,679	4,140
e-sports	1,165	824	1,676	313
Europe Trip Fund	5	-	-	5
FBLA	681	1,053	1,734	-
FCA	110	-	-	110
FFA	7,600	11,719	19,392	(73)
FFA Farm	130	-	-	130
Field Trips	-	1,870	1,793	77
Football	2,690	21,284	14,450	9,524
Fresh Powder Puff	12	405	416	1
Girls Bball CCJP	1,897	4,895	4,260	2,532
Golf - Boys	591	2,511	2,888	214
Golf - Girls	282	-	-	282
Guitar Club	25	-	-	25
Honor Guard	5,013	-	-	5,013
I.T. Society	11	-	-	11
Junior Class Acnt	1,925	2,725	1,925	2,725
Junior Powder Puff	26	180	200	6
Kuna/Y-Club	92	-	-	92
Lady Panthers Basketball	7,807	26,446	25,592	8,661
Laptop fee	-	13,425	13,425	-
Law Enforcement	125	390	420	95
Library	1,313	66	-	1,379

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Receipts, Disbursements and Fund Balance**  
**Carroll County High School Activity Fund (Continued)**  
**Year Ended June 30, 2025**

	<b>Fund Balance July 1, 2024</b>	<b>Receipts</b>	<b>Disbursements</b>	<b>Fund Balance June 30, 2025</b>
National Honor Society	\$ 632	\$ -	\$ 43	\$ 589
Non Profit Fundraisers	-	64	64	-
PBIS	500	500	574	426
PBL - Floral Design	280	122	17	385
Pep Club	13	300	305	8
Principal Fund	1,979	4,681	3,757	2,903
Retirement Fund	4	-	-	4
Robotics	949	-	-	949
Scholarship Fund	-	1,500	1,500	-
Senior Class to KI	-	600	600	-
Senior Powder Puff	76	210	-	286
Senior Prom	8,537	2,865	8,514	2,888
Senior Shirts	1,297	1,420	932	1,785
Senior Trip	16	2,556	2,302	270
Soccer - Boys	3,438	8,830	10,231	2,037
Soccer - Girls	4,300	5,757	6,277	3,780
Softball	9,287	22,444	23,958	7,773
Soph Powder Puff	20	150	135	35
Special Needs	1,476	199	336	1,339
Startup	-	2,000	2,000	-
STLP	56	-	-	56
Student Council	518	407	102	823
Sunshine Fund	337	1,207	981	563
Tennis	983	705	60	1,628
Track	724	6,681	5,556	1,849
TSA	205	-	-	205
Volleyball	14,142	26,100	37,727	2,515
Yearbook	<u>7,866</u>	<u>350</u>	<u>1,407</u>	<u>6,809</u>
<b>Total</b>	<b>\$ 140,765</b>	<b>\$ 352,894</b>	<b>\$ 374,604</b>	<b>\$ 119,055</b>

**CARROLL COUNTY SCHOOL DISTRICT**

**Statement of Receipts, Disbursements and Fund Balance**  
**School Activity Funds**  
**For the Year Ended June 30, 2025**

	<b>Kathryn Winn Primary</b>	<b>Richard B. Cartmell Elementary</b>	<b>Carroll County Middle</b>	<b>Total</b>
Fund balance at July 1, 2024	\$ 6,929	\$ 34,365	\$ 35,950	\$ 77,244
Add: receipts	13,621	38,105	74,881	126,607
Less: disbursements	(11,507)	(31,222)	(71,641)	(114,370)
Fund balance at June 30, 2025	<u>\$ 9,043</u>	<u>\$ 41,248</u>	<u>\$ 39,190</u>	<u>\$ 89,481</u>

**CARROLL COUNTY SCHOOL DISTRICT**  
**Schedule of District's Proportionate Share of the Net Pension Liability – TRS**

	Last 10 Fiscal Years*											
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015	
District's proportion of the net pension liability	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
District's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the District	47,053,424	45,973,992	48,172,215	37,811,570	41,654,744	39,031,286	37,382,614	77,824,170	84,471,494	66,469,057	60,659,015	
<b>Total</b>	<b>\$ 47,053,424</b>	<b>\$ 45,973,992</b>	<b>\$ 48,172,215</b>	<b>\$ 37,811,570</b>	<b>\$ 41,654,744</b>	<b>\$ 39,031,286</b>	<b>\$ 37,382,614</b>	<b>\$ 77,824,170</b>	<b>\$ 84,471,494</b>	<b>\$ 66,469,057</b>	<b>\$ 60,659,015</b>	
District's covered-employee payroll	\$ 11,436,465	\$ 11,555,724	\$ 10,531,554	\$ 10,419,627	\$ 9,083,412	\$ 10,394,517	\$ 9,863,834	\$ 9,700,727	\$ 9,831,143	\$ 9,577,980	\$ 9,330,821	
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Plan fiduciary net position as a percentage of the total pension liability	60.36%	57.68%	56.41%	65.59%	58.27%	58.76%	59.27%	39.83%	35.22%	42.49%	45.59%	

*Changes of benefit terms:* A new benefit tier was added for members joining the System on and after January 1, 2022.

*Changes of assumption:* In 2014, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.16% to 5.23%

*Changes of assumption:* In 2015, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.23% to 4.88%

*Changes of assumption:* In the 2016 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2016 valuation, the Assumed Salary Scale, Price Inflation, and Wage Inflation were adjusted to reflect a decrease. In addition, the calculation for the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.88% to 4.20%.

*Changes of assumption:* In 2017, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.20% to 4.49%

*Changes of assumption:* In 2018, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.49% to 7.50%

*Changes of assumption:* In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables projected generationally with MP-2020 with various set forwards, set-backs, and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees, and actives. The assumed long-term investment rate of return was changed from 7.50% to 7.10% and the price inflation assumption was lowered from 3% to 2.50%. In addition, the calculation of the SEIR results in an assumption change from 7.50% to 7.10%.

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of District Contributions – TRS**

	Last 10 Fiscal Years*										
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 499,800	\$ 527,669	\$ 525,882	\$ 503,038	\$ 466,026	\$ 469,237	\$ 435,996	\$ 427,209	\$ 449,922	\$ 424,770	*
Contributions in relation to the contractually required contribution	<u>(499,800)</u>	<u>(527,669)</u>	<u>(525,882)</u>	<u>(503,038)</u>	<u>(466,026)</u>	<u>(469,237)</u>	<u>(435,996)</u>	<u>(427,209)</u>	<u>(449,922)</u>	<u>(424,770)</u>	*
Contribution deficiency	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	*
District's covered-employee payroll	\$ 11,436,465	\$ 11,555,724	\$ 10,531,554	\$ 10,419,627	\$ 9,083,412	\$ 10,394,517	\$ 9,863,834	\$ 9,700,727	\$ 9,831,143	\$ 9,577,980	\$ 9,330,821
Contributions as a percentage of covered-employee payroll	4.37%	4.57%	4.99%	4.83%	5.13%	4.51%	4.42%	4.40%	4.58%	4.43%	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**CARROLL COUNTY SCHOOL DISTRICT**  
**Schedule of the District's Proportionate Share of the Net Pension Liability – CERS**

	Last 10 Fiscal Years*									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of net pension liability	0.150017%	0.157646%	0.163467%	0.162073%	0.166529%	0.162175%	0.162175%	0.156821%	0.156821%	0.159679%
District's proportionate share of the net pension liability	\$ 8,971,652	\$ 10,115,369	\$ 11,817,051	\$ 10,333,425	\$ 12,772,636	\$ 11,143,578	\$ 9,876,952	\$ 9,279,365	\$ 7,721,284	\$ 6,861,122
Total net pension liability	\$ 5,980,423,768	\$ 6,416,508,407	\$ 7,229,013,496	\$ 6,375,784,388	\$ 7,669,917,211	\$ 7,033,044,552	\$ 6,090,304,793	\$ 5,853,307,482	\$ 4,923,618,237	\$ 4,299,525,565
District's covered-employee payroll	\$ 5,124,643	\$ 4,903,279	\$ 4,768,051	\$ 4,628,088	\$ 4,253,595	\$ 4,399,653	\$ 4,112,343	\$ 4,144,878	\$ 3,963,405	\$ 3,832,092
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	175.07%	206.30%	247.84%	223.28%	300.28%	253.28%	240.18%	223.88%	194.81%	179.04%
Plan fiduciary net position as a percentage of the total pension liability	61.61%	57.48%	52.42%	57.33%	47.81%	50.45%	53.54%	39.83%	55.50%	59.97%

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

*Changes of benefit terms:* The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2014: As cash balance plan was introduced for member whose participation date is on or after January 1, 2014.

*Changes of assumption:* The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2015: The assumed investment rate of return was decreased from 7.75% to 7.50%.

2015: The assumed rate of inflation was reduced from 3.50% to 3.25%.

2015: The assumed rate of wage inflation was reduced from 1.00% to 0.75%.

2015: Payroll growth assumption was reduced from 4.50% to 4.00%.

2015: The mortality table used for active members is RP-2000 Combined Mortality table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).

2015: For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

2015: The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

2017: The assumed investment rate of return was decreased from 7.50% to 6.25%.

2017: The assumed rate of inflation was reduced from 3.25% to 2.30%.

2017: The assumed rate of salary growth was reduced from 4.00% to 3.05%.

2023: The assumed investment rate of return was increased from 6.25% to 6.50%

**CARROLL COUNTY SCHOOL DISTRICT**  
**Schedule of District Contributions – CERS**

Last 10 Fiscal Years\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 1,010,068	\$ 1,157,415	\$ 1,277,152	\$ 1,247,270	\$ 1,023,414	\$ 1,058,557	\$ 882,445	\$ 794,988	\$ 740,365	\$ 653,753	\$ 663,535
Contributions in relation to the contractually required contribution	(1,010,068)	(1,157,415)	(1,277,152)	(1,247,270)	(1,023,414)	(1,058,557)	(882,445)	(794,988)	(740,365)	(653,753)	(663,535)
Contribution deficiency	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 5,124,643	\$ 4,903,279	\$ 4,768,051	\$ 4,628,088	\$ 4,253,595	\$ 4,399,653	\$ 4,112,343	\$ 4,144,878	\$ 3,963,405	\$ 3,832,092	\$ 3,755,151
Contributions as a percentage of covered-employee payroll	19.71%	23.60%	26.79%	26.95%	24.06%	24.06%	21.46%	19.18%	18.68%	17.06%	17.67%

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## CARROLL COUNTY SCHOOL DISTRICT

### Schedule of District's Proportionate Share of Net OPEB Liability – LIF

	Last 10 Fiscal Years*									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of the collective trust OPEB liability	0%	0%	0%	0%	0%	0%	0%	0%	*	*
District's proportionate share of the collective net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	*	*	*
State's proportionate share of the collective net OPEB liability (asset) associated with the District	67,000	72,000	82,000	36,000	95,000	83,000	75,000	59,000	*	*
Total net OPEB liability	\$ 67,000	\$ 72,000	\$ 82,000	\$ 36,000	\$ 95,000	\$ 83,000	\$ 75,000	\$ 59,000	*	*
District's covered-employee payroll	\$ 11,436,465	\$ 11,555,724	\$ 10,531,554	\$ 10,419,627	\$ 9,083,412	\$ 10,394,517	\$ 9,863,834	\$ 9,700,727	*	*
District's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	*	*
Plan fiduciary net position as a percentage of the total OPEB liability	80.56%	76.91%	73.97%	89.15%	71.57%	73.40%	74.97%	79.99%	*	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

*Changes of benefit terms* - None.

*Methods and assumptions used in the actuarially determined contributions* - The actuarially determined contribution rates, as a percentage of payroll, used to determine the actuarially determined contribution amounts in the Schedule of Employer Contributions are calculated as the of the indicated valuation date. The following actuarial methods and assumptions (from the indicated actuarial valuations) were used to determine contribution rates reported in that schedule for the year ending June 30, 2024:

Valuation date	June 30, 2021
Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	23 years
Asset valuation method	Five-year smoothed value
Inflation	2.50%
Real wage growth	0.50%
Wage inflation	2.75%
Salary increases, including wage inflation	3.00% - 7.50%
Discount rate	7.10%

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of District Contributions – LIF**

	Last 10 Fiscal Years*									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	*	*	*
Contributions in relation to the contractually required contribution	—	—	—	—	—	—	—	*	*	*
Contribution deficiency	—	—	—	—	—	—	—	*	*	*
District's covered-employee payroll	\$ 11,436,465	\$ 11,555,724	\$ 10,531,554	\$ 10,419,627	\$ 9,083,412	\$ 10,394,517	\$ 9,863,834	\$ 9,700,727	*	*
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0	*	*	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available. No changes were made to the assumptions or benefit terms.

**CARROLL COUNTY SCHOOL DISTRICT**  
**Schedule of the District's Proportionate Share of the Net OPEB Liability – MIF**

	Last 10 Fiscal Years*									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of the collective trust OPEB liability	0.148212%	0.141563%	0.203148%	0.153523%	0.156068%	0.150862%	0.145767%	0.573386%	*	*
District's proportionate share of the collective net OPEB liability	\$ 3,304,000	\$ 3,448,000	\$ 5,043,000	\$ 3,294,000	\$ 3,939,000	\$ 4,415,000	\$ 5,058,000	\$ 5,378,000	*	*
State's proportionate share of the collective net OPEB liability associated with the District	\$ 2,943,000	\$ 2,906,000	\$ 1,657,000	\$ 2,675,000	\$ 3,155,000	\$ 3,566,000	\$ 4,359,000	\$ 4,393,000	*	*
Total net OPEB liability	\$ 6,247,000	\$ 6,354,000	\$ 6,700,000	\$ 5,969,000	\$ 7,094,000	\$ 7,981,000	\$ 9,417,000	\$ 9,771,000	*	*
District's covered-employee payroll	\$ 11,436,465	\$ 11,555,724	\$ 10,531,554	\$ 10,419,627	\$ 9,083,412	\$ 10,394,517	\$ 9,863,834	\$ 9,700,727	*	*
District's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	28.9%	29.8%	47.9%	31.6%	43.4%	42.5%	51.3%	55.4%	*	*
Plan fiduciary net position as a percentage of the total OPEB liability	59.81%	52.97%	47.75%	51.74%	39.05%	32.58%	25.54%	21.18%	*	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

*Changes of benefit terms* - None

*Change in assumptions* -

2023: The health care trend rates, as well as the TRS 4 retirement decrements, were updated to reflect future anticipated experience.

2024: The health care trend rates, as well as the morbidity factors, were updated to reflect future anticipated experience.

The Health Trust is not funded based on actuarially determined contribution, but instead is funded based on statutorily determined amounts as noted in the assumed asset allocation for MIF.

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of District Contributions - MIF**

	Last 10 Fiscal Years*									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 307,767	\$ 268,239	\$ 269,552	\$ 272,504	\$ 275,626	\$ 262,692	\$ 259,657	\$ 258,404	*	*
Contributions in relation to the contractually required contribution	(307,767)	(268,239)	(269,552)	(272,504)	(275,626)	(262,692)	(259,657)	(258,404)	*	*
Contribution deficiency	---	---	---	---	---	---	---	---	*	*
District's covered-employee payroll	\$ 11,436,465	\$ 11,555,724	\$ 10,531,554	\$ 10,419,627	\$ 9,083,412	\$ 10,394,517	\$ 9,863,834	\$ 9,700,727	*	*
Contributions as a percentage of covered-employee payroll	2.69%	2.32%	2.56%	2.62%	3.03%	2.53%	2.63%	2.66%	*	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

*Changes of benefit terms* - None

The Health Trust is not funded based on actuarially determined contribution, but instead is funded based on statutorily determined amounts as noted in the assumed asset allocation for MIF.

**CARROLL COUNTY SCHOOL DISTRICT**  
**Schedule of District Proportionate Share of Net OPEB Liability (Asset) – MIF (CERS)**

	Last 10 Fiscal Years*									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of the collective trust OPEB liability	0.150164%	0.157640%	0.163438%	0.162035%	0.166481%	0.158622%	0.162169%	0.158532%	*	*
District's proportionate share of the collective net OPEB liability (asset)	\$ (259,754)	\$ (217,648)	\$ 3,225,471	\$ 3,102,079	\$ 4,020,010	\$ 2,667,951	\$ 2,879,278	\$ 3,187,035	*	*
State's proportionate share of the collective net OPEB liability associated with the District	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	*	*
Total net OPEB liability (asset)	\$ (259,754)	\$ (217,648)	\$ 3,225,471	\$ 3,102,079	\$ 4,020,010	\$ 2,667,951	\$ 2,879,278	\$ 3,187,035	*	*
District's covered-employee payroll	\$ 5,124,643	\$ 4,903,279	\$ 4,768,051	\$ 4,628,088	\$ 4,253,595	\$ 4,399,653	\$ 4,112,343	\$ 4,144,878	*	*
District's proportionate share of the collective net OPEB liability (asset) as a percentage of its covered-employee payroll	5.1%	4.4%	67.6%	67.0%	94.5%	60.6%	70.0%	76.9%	*	*
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	104.89%	104.23%	60.95%	62.91%	51.67%	60.44%	57.62%	52.40%	*	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

*Changes in assumptions: None*

2018: Updated health care trend rates were implemented.

2023: The health care trend rates were increased to reflect future anticipated experience.

2024: The discount rate used to calculate total OPEB liability increased from 5.93% to 5.99%.

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of District Contributions – MIF (CERS)**

Last 10 Fiscal Years\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ -	\$ 155,129	\$ 188,493	\$ 197,052	\$ 203,044	\$ 210,514	\$ 188,916	\$ 182,571	*	*	*
Contributions in relation to the contractually required contribution	-	(155,129)	(188,493)	(197,052)	(203,044)	(210,514)	(188,916)	(182,571)	*	*	*
Contribution deficiency	-	-	-	-	-	-	-	-	*	*	*
District's covered-employee payroll	\$ 5,124,643	\$ 4,903,279	\$ 4,768,051	\$ 4,628,088	\$ 4,253,595	\$ 4,399,653	\$ 4,112,343	\$ 4,144,878	*	*	*
Contributions as a percentage of covered-employee payroll	0.00%	3.16%	3.95%	4.26%	4.77%	4.78%	4.59%	4.40%	*	*	*

\* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available. No changes were made to the assumptions or benefit terms.

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025**

<b>Federal Grantor/Pass-Through Grantor/ Program or Cluster Title</b>	<b>Federal Assistance Listing Number</b>	<b>Agreement Number</b>	<b>Federal Expenditures for FYE 06/30/2025</b>
<b><u>U.S. Department of Education</u></b>			
<b><i>Passed through Kentucky Department of Education</i></b>			
Special Education Cluster			
Special Education_Grants to States	84.027	3810002 23	\$ 924
Special Education_Grants to States	84.027	3810002 24	<u>482,439</u>
Total CFDA #84.027			<u>483,363</u>
Special Education_Preschool Grants	84.173A	3800002 23	21,954
Special Education_Preschool Grants	84.173A	3800002 24	<u>23,957</u>
Total CFDA #84.173A			<u>45,911</u>
<b>Total Special Education Cluster</b>			<b><u>529,274</u></b>
Title I Grants to Local Educational Agencies	84.010	310002 22	105,346
Title I Grants to Local Educational Agencies	84.010	310002 23	77,891
Title I Grants to Local Educational Agencies	84.010	310002 24	<u>649,438</u>
Total CFDA #84.010			<u>832,675</u>
Vocational Education - Basic Grants to States	84.048	3710002 22	1,186
Vocational Education - Basic Grants to States	84.048	3710002 23	717
Vocational Education - Basic Grants to States	84.048	3710002 24	<u>23,714</u>
Total CFDA #84.048			<u>25,617</u>
English Language Acquisition Grants	84.365	3300002 23	6,360
English Language Acquisition Grants	84.365	3300002 24	<u>11,721</u>
Total CFDA #84.365			<u>18,081</u>
Title II Part A Supporting Effective Instruction	84.367A	3230002 23	6,550
Title II Part A Supporting Effective Instruction	84.367A	3230002 24	<u>90,724</u>
Total CFDA #84.367A			<u>97,274</u>
Title IV, Part A, Student Support and Academic Enrichment	84.424A	3420002-22	8,240
Title IV, Part A, Student Support and Academic Enrichment	84.424A	3420002-23	16,831
Title IV, Part A, Student Support and Academic Enrichment	84.424A	3420002-24	<u>24,676</u>
Total CFDA #84.424A			<u>49,747</u>
Rural Education	84.358	3140002 23	36,947
Rural Education	84.358	3140002 24	<u>1,956</u>
Total CFDA #84.358			<u>38,903</u>
Governor's Emergency Education Relief (GEERS)	84.425C	CARE 21	<u>31,842</u>
Total CFDA #84.425C			<u>31,842</u>
First Time Long Time (Tuition reimbursement)	84.425D	4000002 24	4,123
First Time Long Time (Tuition reimbursement)	84.425D	4000002 22	<u>8,875</u>
Total CFDA #84.425D			<u>12,998</u>
Deeper Learning (ARP ESSER)	84.425U	4300006 21	<u>12,341</u>
Total CFDA #84.425U			<u>12,341</u>
Homeless Children and Youth Phase II (ARP)	84.425W	4980001-21	<u>1,503</u>
Total CFDA #84.425C			<u>1,503</u>
<b>Total Passed through Kentucky Department of Education</b>			<b><u>1,650,255</u></b>
<b>Total U.S. Department of Education</b>			<b><u>1,650,255</u></b>

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of Expenditures of Federal Awards (Continued)**  
**For the Year Ended June 30, 2025**

<b>Federal Grantor/Pass-Through Grantor/ Program or Cluster Title</b>	<b>Federal Assistance Listing Number</b>	<b>Agreement Number</b>	<b>Federal Expenditures for FYE 06/30/2025</b>
<b><u>U.S. Department of Agriculture</u></b>			
Child Nutrition Cluster			
<b><i>Passed through Kentucky Department of Education</i></b>			
School Breakfast Program	10.553	7760005 24	93,430
School Breakfast Program	10.553	7760005 25	380,657
National School Lunch Program	10.555	7750002 24	213,517
National School Lunch Program	10.555	7750002 25	886,796
Summer Food Program	10.559	7690024 24	17,508
Summer Food Program	10.559	7690024 25	11,052
Summer Food Program	10.559	7740023 24	171,165
Summer Food Program	10.559	7740023 25	107,723
Fresh Fruit and Vegetable Program	10.582	7720012 25	34,140
			<u>1,915,988</u>
<b><i>Passed through Kentucky Department of Agriculture</i></b>			
National School Lunch Program - Food Donation (Commodities)	10.555	057502-02	110,835
<b>Total Child Nutrition Cluster</b>			<u>2,026,823</u>
<b><i>Passed through Kentucky Department of Education</i></b>			
State Administrative Expenses for Child Nutrition	10.560	7700001-24	3,911
<b>Total U.S. Department of Agriculture</b>			<u>2,030,734</u>
<b><u>U.S. Department of Health and Human Services</u></b>			
<b><i>Direct Federal Funds</i></b>			
American Rescue Plan Head Start	93.600	DIRECT	204,008
Head Start	93.600	DIRECT	186,489
Head Start	93.600	DIRECT	1,215,978
Early Head Start	93.600	DIRECT	12,004
Early Head Start	93.600	DIRECT	293,841
Early Head Start	93.600	DIRECT	1,060,388
Total CFDA #93.600			<u>2,972,708</u>
Child Care Development Funds (Start Up Stipend)	93.575	DIRECT	<u>3,303</u>
Total CFDA #93.575			<u>3,303</u>
Northern Kentucky Trauma Informed	93.243	DIRECT	20,417
Northern Kentucky Trauma Informed	93.243	DIRECT	21,003
Total CFDA #93.243			<u>41,420</u>
<b>Total U.S. Department of Health and Human Services</b>			<u>3,017,431</u>
<b>Total Expenditures of Federal Awards</b>			<u>\$ 6,698,420</u>

## **CARROLL COUNTY SCHOOL DISTRICT**

### **Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2025**

#### **NOTE 1 BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Carroll County School District under programs of the federal government for the year ended June 30, 2025, and is reported on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Carroll County School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

#### **NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the schedule are reported on the accrual basis of accounting in accordance with generally accepted accounting principles. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 3 FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair value of the commodities disbursed. For the year ended June 30, 2025, the District reported food commodities expended in the amount of \$110,835.

#### **NOTE 4 INDIRECT COST RATE**

The District has elected not to use the 10% de minimis indirect cost rate allowed under Uniform Guidance.

#### **NOTE 5 SUBRECIPIENTS**

The District did not have any subrecipients during the year ended June 30, 2025.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Members of the Board of Education  
Carroll County School District  
Carrollton, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Carroll County School District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Carroll County School District's basic financial statements, and have issued our report thereon dated December 2, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Carroll County School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Carroll County School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Carroll County School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Carroll County School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted other matters that we reported to management of the District on pages 77-79.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS  
(CONTINUED)**

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Crestview Hills, Kentucky  
December 2, 2025

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Members of the Board of Education  
Carroll County School District  
Carrollton, Kentucky

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Carroll County School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Carroll County School District's major federal programs for the year ended June 30, 2025. Carroll County School District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Carroll County School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Carroll County School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Carroll County School District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Carroll County School District's federal programs.

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE  
(CONTINUED)**

***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Carroll County School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Carroll County School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Carroll County School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Carroll County School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Carroll County School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE  
(CONTINUED)**

**Report on Internal Control Over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Crestview Hills, Kentucky

December 2, 2025

**CARROLL COUNTY SCHOOL DISTRICT**

**Schedule of Findings and Questioned Costs**  
**Year Ended June 30, 2025**

**SECTION I -SUMMARY OF AUDITORS' RESULTS**

***Financial Statements***

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ Yes  X No
- Significant deficiency(ies) identified that are not considered to be material weaknesses? \_\_\_\_\_ Yes  X None noted

Noncompliance material to financial statements noted?

\_\_\_\_\_ Yes  X No

***Federal Awards***

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ Yes  X No
- Significant deficiency(ies) identified that are not considered to be material weaknesses? \_\_\_\_\_ Yes  X None noted

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR Section 200.516(a)?

\_\_\_\_\_ Yes  X No

***Identification of major programs***

FAL No.	Name of Federal Program or Cluster
93.600	Head Start
84.010	Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?  X Yes \_\_\_\_\_ No

**SECTION II – FINANCIAL STATEMENT FINDINGS**

No matters are reportable

**SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COST**

No matters are reportable

**CARROLL COUNTY SCHOOL DISTRICT**

**Summary Schedule of Prior Year Findings and Questioned Costs**  
**Year Ended June 30, 2025**

<u>Reference Number</u>	<u>Summary of Findings</u>	<u>Status</u>
-------------------------	----------------------------	---------------

**SECTION I -SUMMARY OF AUDITORS' RESULTS**

No matters are reportable.

**SECTION II – FINANCIAL STATEMENT FINDINGS**

No matters are reportable

**SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COST**

No matters are reportable

## **CARROLL COUNTY SCHOOL DISTRICT**

### **Management Letter Comments Year Ended June 30, 2025**

In planning and performing our audit of the financial statements of Carroll County School District for the year ended June 30, 2025, we considered the District's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

This letter summarizes our comments and suggestions regarding those matters. A separate report dated December 2, 2025 contains our report on significant deficiencies and material weaknesses in the District's internal control structure. This letter does not affect our report dated December 2, 2025, on the financial statements of the Carroll County School District.

#### **CURRENT YEAR RECOMMENDATIONS**

##### **CENTRAL OFFICE**

No matters are reportable

##### **ACTIVITY FUNDS**

###### **Carroll County High School**

###### **2025-01: Negative fund balance**

Criteria – Per best practices recommended by the Kentucky Department of Education, individual school activity accounts should not end the fiscal year with a negative (deficit) balance.

Condition – During the testing of Activity Funds, it was noted that a school account had a negative (deficit) balance at the end of the fiscal year.

Effect – Proper procedures over reporting were not properly followed.

Cause – Internal controls were not properly followed as designed by the District.

Recommendation – We recommend that the school bookkeeper and principal review all accounts at fiscal year end to ensure that there are no negative (deficit) balances. If an activity account ends with a negative balance, then the general activity account must cover the deficit by June 30.

Board Response – The Chief Financial Officer has provided Redbook Training with school finance personnel and reviewed proper procedures.

**CARROLL COUNTY SCHOOL DISTRICT**

**Management Letter Comments (Continued)**  
**Year Ended June 30, 2025**

**CURRENT YEAR RECOMMENDATIONS (CONTINUED)**

**Carroll County Middle School**

No matters are reportable

**Kathryn Winn Primary School**

No matters are reportable

**Richard B. Cartmell Elementary School**

No matters are reportable

**CARROLL COUNTY SCHOOL DISTRICT**

**Management Letter Comments (Continued)**  
**Year Ended June 30, 2025**

**STATUS OF PRIOR YEAR RECOMMENDATIONS**

**CENTRAL OFFICE**

Statement of prior year deficiency: It was noted that there were outstanding checks over one year old.

Current year follow-up: No such instances noted.

**Carroll County High School**

No matters are reportable

**Carroll County Middle School**

No matters are reportable

**Kathryn Winn Primary School**

No matters are reportable

**Richard B. Cartmell Elementary School**

No matters are reportable